## BANKRUPTCY REFORM/Study and Regulation of Credit Card Solicitations

SUBJECT: Bankruptcy Reform Act of 1999 . . . S. 625. Feinstein amendment No. 2756.

**ACTION: AMENDMENT AGREED TO, 82-6** 

**SYNOPSIS:** As reported, S. 625, will enact reforms to prevent creditors who have the means of paying their debts from unjustly filing for bankruptcy, will enact reforms to protect consumers from unfair credit practices, and will enact business bankruptcy reforms. The bill is similar to the bipartisan bill considered last session (see 105th Congress, 2nd session, vote No. 313).

The Feinstein amendment would express the sense of Congress that "certain lenders may sometimes offer credit to consumers indiscriminately, without taking steps to ensure that consumers are capable of repaying the resulting debt, and in a manner which may encourage certain consumers to accumulate additional debt," and that the "resulting consumer debt may increasingly be a major contributing factor to consumer insolvency." Additionally, the amendment would require the Federal Reserve to study this issue, and would authorize it to issue any regulations it finds necessary "to ensure responsible industry-wide practices and to prevent resulting consumer debt and insolvency."

## Those favoring the amendment contended:

The Senate accepted this amendment last year by voice vote, but it was deleted in conference. To increase the likelihood that it will survive conference this year, we have requested a rollcall vote. This amendment addresses one of the major causes of personal bankruptcies: consumer credit card debt. The typical family filing for bankruptcy in 1998 owed more than 1.5 times its annual income in short-term, high-interest debt. Studies by the Congressional Budget Office, the Federal Deposit Insurance Corporation, and independent economists all link the rise in personal bankruptcy to the rise in consumer debt, which is now at an all-time high. One of the reasons for that high debt level is the increasing availability of credit, regardless of the ability to pay. Last year, the credit card industry sent out a record 3.45 billion unsolicited offers for credit, for an average of 30 solicitations per

(See other side)

YEAS (82)				NAYS (16)		NOT VOTING (1)	
Republican (37 or 70%)		Democrats (45 or 100%)		Republicans (16 or 30%)	Democrats (0 or 0%)	Republicans	Democrats (0)
						(1)	
Abraham Bennett Bond Burns Campbell Chafee, Lincoln Cochran Collins Craig Crapo DeWine Domenici Frist Gorton Grams Grassley Gregg Hatch Helms	Hutchison Jeffords Kyl Lugar McConnell Murkowski Nickles Roberts Roth Santorum Sessions Shelby Smith, Gordon Snowe Stevens Thurmond Voinovich Warner	Akaka Baucus Bayh Biden Bingaman Lincoln Breaux Bryan Byrd Cleland Conrad Daschle Dodd Dorgan Durbin Edwards Feingold Feinstein Graham Harkin Hollings Inouye Johnson	Kennedy Kerrey Kerry Kohl Landrieu Lautenberg Leahy Levin Lieberman Lincoln Mikulski Moynihan Murray Reed Reid Robb Rockefeller Sarbanes Schumer Torricelli Wellstone Wyden	Allard Ashcroft Brownback Bunning Coverdell Boxer Gramm Hagel Hutchinson Inhofe Lott Mack Smith, Bob Specter Thomas Thompson		VOTING PR Fitzgerald EXPLANAT 1—Official B 2—Necessari 3—Illness 4—Other  SYMBOLS: AY—Annour AN—Annour PY—Paired N PN—Paired N	ION OF ABSENC usiness ly Absent aced Yea aced Nay

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household in America. There are now 1 billion credit cards in circulation, which comes to an average of 12 per household. It is very easy for a family to get into deep trouble by building up charges on a few cards. As drafted, this bill fails to address this primary cause of personal bankruptcy. The Feinstein amendment would fix that problem by requiring the Federal Reserve to study the issue and to issue any regulations that are necessary to make sure that credit card companies do not offer credit indiscriminately, without any regard to a consumer's ability to repay. We urge our colleagues to support this amendment.

No arguments were expressed in opposition to the amendment.